

Message Text

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ORIGIN EUR-12

INFO OCT-01 IO-13 ISO-00 SS-15 SIG-01 CIAE-00 PM-04
INR-07 L-03 ACDA-07 NSAE-00 PA-01 PRS-01 SP-02
USIA-06 TRSE-00 OMB-01 DHA-02 DODE-00 H-01 NSC-05
/082 R

DRAFTED BY EUR/SE:GCHAPMAN/RCEWING/NCLEDSKY/LB
APPROVED BY C:MNIMETZ
EUR:GSVEST

-----072288 061807Z /46

R 061557Z JUL 77
FM SECSTATE WASHDC
TO AMEMBASSY NICOSIA
INFO AMEMBASSY ATHENS
AMEMBASSY ANKARA
USMISSION USUN NEW YORK
AMEMBASSY LONDON
AMEMBASSY BRUSSELS
USMISSION NATO

C O N F I D E N T I A L STATE 156295

E.O. 11652: GDS

TAGS: PGOV, CY, TU, (KYPRIANOU, SPYROS)

SUBJECT: KYPRIANOU VISIT TO WASHINGTON

REF: STATE 138328

SUMMARY: CYPRUS HOUSE OF REPRESENTATIVES PRESIDENT
KYPRIANOU MADE PRIVATE VISIT TO U.S. JUNE 27-JULY 4 FOR
SPEECHES IN WASHINGTON AND NEW YORK. WHILE IN WASHINGTON
JUNE 27-JULY 1, KYPRIANOU HAD SEVERAL MEETINGS WITH SENATORS
AND CONGRESSMEN, MET PRIVATELY WITH SECRETARY, AND HAD DIS-
CUSSIONS WITH PRESIDENT'S SPECIAL REPRESENTATIVE FOR
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EASTERN MEDITERRANEAN CLARK CLIFFORD, COUNSELOR NIMETZ AND
ASSISTANT SECRETARY VEST. AMBASSADOR CRAWFORD WAS PRESENT
FOR MOST OF KYPRIANOU MEETINGS IN EXECUTIVE BRANCH. FOL-
LOWING ARE HIGHLIGHTS OF KYPRIANOU ACTIVITIES IN WASHINGTON.
END SUMMARY.

2. IN JUNE 28 TALK AT THE WOODROW WILSON CENTER AT SMITH-

SONIAN, KYPRIANOU TOOK A FAIRLY HARD LINE: VIZ ONLY U.S. AND OTHER INTERNATIONAL DIPLOMATIC, POLITICAL, AND OTHER PRESSURE (INCLUDING THE ARMS EMBARGO AND DENIAL OF ECONOMIC AID TO TURKEY) COULD CONVINCE ANKARA TO ACHIEVE A CYPRUS SETTLEMENT. HE STRESSED THE HUMAN RIGHTS ASPECTS OF THE CYPRUS PROBLEM, SAID THE TURKISH CYPRIOTS HAD REFUSED TO MAKE SUBSTANTIVE PROPOSALS AT VIENNA OR OTHERWISE ENGAGE IN

MEANINGFUL TALKS, AND REJECTED ANY FORM OF PARTITION AS A SOLUTION. HE DID, HOWEVER, RECOGNIZE THAT A REALISTIC FEDERAL SYSTEM COULD BE MADE TO WORK IN CYPRUS. KYPRIANOU WAS CAUTIOUS ON ECEVIT'S ABILITY OR WILLINGNESS TO DEAL WITH CYPRUS. HE THOUGHT A KEY ELEMENT IN THE MONTHS AHEAD WAS WHETHER THE U.S. GOVERNMENT WOULD ADOPT SUBSTANTIVE POSITIONS ON THE CYPRUS ISSUES AND HOW AND WHEN SUCH POSITIONS WOULD BE PUT FORWARD. HE REAFFIRMED THAT THE GOVERNMENT OF CYPRUS WELCOMED U.S. INITIATIVES TO HELP ACHIEVE A QUICK, JUST AND LASTING CYPRUS SETTLEMENT.

3. IN SUBSEQUENT JUNE 28 MEETING WITH COUNSELOR NIMETZ, KYPRIANOU TOOK A MORE MODERATE LINE, BUT STRESSED THAT MAKARIOS DOES NOT FEEL THAT THE PRESENT SITUATION CAN CONTINUE INDEFINITELY AND IS RELUCTANT TO ENGAGE IN TALKS WHICH HAVE NO CONCRETE RESULT. KYPRIANOU REAFFIRMED THAT U.S. INITIATIVES ARE WELCOME. HE SAID THAT CYPRUS WOULD BE A LIVELY TOPIC AT THE UN GENERAL ASSEMBLY THIS FALL UNLESS

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IT WAS CLEAR THAT PROGRESS TOWARD A SETTLEMENT WAS BEING MADE. KYPRIANOU MENTIONED THE IDEA (WHICH WE UNDERSTAND HE ALSO BROACHED IN JUNE 27 NEW YORK MEETING WITH UNSYG WALDEHIM) OF A MEETING BETWEEN MAKARIOS AND ECEVIT OUTSIDE OF CYPRUS AS A DEVICE TO MOVE AHEAD, SINCE HE ARGUED THAT DENKTASH IS INCREASINGLY NOT REPRESENTATIVE OF THE TURKISH CYPRIOT COMMUNITY AND IN ANY EVENT IMPORTANT DECISIONS WILL HAVE TO BE MADE IN ANKARA. NIMETZ REITERATED CONTINUING STRONG U.S. INTEREST IN A CYPRUS SETTLEMENT AND EXPRESSED THE HOPE THAT MOVEMENT COULD TAKE PLACE ONCE A TURKISH GOVERNMENT WAS FIRMLY IN CONTROL. HE SAID WE COULD UNDERSTAND GREEK CYPRIOT FRUSTRATION BUT WE HOPED THE NEGOTIATING PROCESS WITHIN THE UN FRAMEWORK WOULD CONTINUE. HE POINTED OUT THAT BOTH COMMUNITIES WOULD HAVE TO MAKE CONCESSIONS IF THE PRESENT WIDE GAP IN POSITIONS WAS TO BE BRIDGED. NIMETZ ALSO THOUGHT IT IMPORTANT THAT IN PUBLIC STATEMENTS THE GREEK SIDE NOT GIVE THE TURKS AN EXCUSE TO RAISE PROBLEMS. FINALLY, HE POINTED OUT THAT DESPITE OUR GREAT INTEREST IN CYPRUS, THERE WERE LIMITS ON WHAT THE U.S. COULD DO.

4. IN JULY 1 MEETING WITH ASSISTANT SECRETARY VEST,

KYPRIANOU SAID THAT THE POINT HAD BEEN REACHED IN THE CYPRUS NEGOTIATIONS WHERE TURKISH SIDE NOW MUST MAKE CLEAR WHAT AND HOW IT INTENDS TO ACT. THE GREEK CYPRIOT SIDE HAD PUT FORWARD PROPOSALS TO WHICH THE TURKISH SIDE HAD NOT RESPONDED, CITING THE JUNE 5 ELECTION AS AN EXCUSE. AS SOON AS THE GOVERNMENTAL SITUATION IN ANKARA HAD BEEN CLARIFIED, A CLEAR EXPOSITION FROM THE TURKISH SIDE WAS REQUIRED INDICATING WHETHER THEY WERE INTERESTED OR NOT IN A REASONABLE SOLUTION. KYPRIANOU STRESSED THAT THE SITUATION COULD NOT CONTINUE WHERE TALKS WERE HELD BUT ACHIEVED NOTHING; THIS WAS MISLEADING IN THE EXTREME. KYPRIANOU DID NOT GO INTO DETAIL REGARDING ELEMENTS OF A SOLUTION, BUT NOTED THAT ANY SETTLEMENT WOULD HAVE TO BE A LONG-TERM ONE; THAT PARTITION IN ANY SHAPE OR FORM WOULD HAVE TO BE RULED CONFIDENTIAL

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OUT; AND THAT THERE WOULD HAVE TO BE A REAL FEDERATION, NOT SIMPLY TWO STATES UNDER THE SEMBLANCE OF A SINGLE GOVERNMENT.

5. KYPRIANOU REVIEWED OVERALL SITUATION IN MUCH THE SAME LIGHT IN JULY 1 MEETING WITH CLARK CLIFFORD, BUT WENT OUT OF HIS WAY TO INDICATE THAT FUTURE U.S. EFFORTS WERE CRUCIAL TO POSSIBILITIES FOR PROGRESS IN NEXT FEW MONTHS. KYPRIANOU SPECIFICALLY ASKED WHEN AND HOW CLIFFORD INTENDED TO FOLLOW-UP ON HIS PREVIOUS VISIT.

6. CLIFFORD REPLIED THAT U.S. HAS BEEN MARKING TIME UNTIL AN ACCURATE READING COULD BE OBTAINED ON THE TURKISH SITUATION. ONCE THAT SITUATION CLARIFIED AND THE PARTIES -- ALL THE PARTIES -- INDICATED A DESIRE FOR GREATER U.S. INVOLVEMENT, A FURTHER CLIFFORD MISSION MIGHT BE UNDERTAKEN. CLIFFORD NOTED THAT U.S. INVOLVEMENT TO DATE HAD BEEN MERELY PROCEDURAL IN NATURE. IF THE PARTIES WISHED US TO GET INVOLVED IN THE SUBSTANCE OF INDIVIDUAL ISSUES, U.S. WOULD BE WILLING TO TAKE THIS ADDITIONAL STEP. CLIFFORD SAID HE WAS READY TO COME TO CYPRUS AT ANY TIME THAT WOULD SUIT THE PARTIES AND TO STAY AS LONG AS HIS PRESENCE WAS DEEMED USEFUL.

7. IN RESPONDING TO SPECIFIC KYPRIANOU QUESTIONS, CLIFFORD AGREED THAT TURKISH CONSTITUTIONAL PROPOSALS AT VIENNA WERE DEFICIENT, AND THAT WHAT WAS NEEDED WAS DOCUMENT, PERHAPS MODELED ON U.S. CONSTITUTION, THAT PROVIDED FOR FEDERAL SYSTEM WHERE THERE WERE SUBSTANTIAL AMOUNTS OF LOCAL AUTONOMY AND CONTROL IN SUCH FIELDS AS POLICE POWER, EDUCATION AND TAX COLLECTION, BUT WHERE THERE WAS ALSO AN EFFECTIVE AND PREEMINENT CENTRAL GOVERNMENT. CLIFFORD RULED OUT PARTITION AS A POSSIBLE SOLUTION AND SAID BOTH CONFIDENTIAL

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SIDES WOULD HAVE TO COMPROMISE FROM POSITIONS THEY HAD PREVIOUSLY ADOPTED IF SOLUTION WERE TO BE FOUND.

8. KYPRIANOU RESPONDED POSITIVELY TO CLIFFORD PRESENTATION, MAKING CLEAR THAT GREATER LEVEL OF U.S. INVOLVEMENT IN CYPRUS NEGOTIATIONS, SO LONG AS IT OCCURRED UNDER UN UMBRELLA OF SOME KIND, WAS MOST WELCOME.

9. DURING COURSE OF CLIFFORD/KYPRIANOU CONVERSATION, QUESTION OF DAVIES TRIAL AROSE. CLIFFORD NOTED THAT U.S. CONGRESS AND PEOPLE HAD FOLLOWED TRIAL CLOSELY AND THAT WHILE SENTENCES METED OUT WERE LIGHT, AT LEAST SOME ACTION HAD BEEN TAKEN. SHOULD THOSE CONVICTED BE LET OUT OF JAIL CLIFFORD ANTICIPATED THERE COULD BE CONSIDERABLE AMERICAN UNHAPPINESS. KYPRIANOU PROMISED TO CONVEY CLIFFORD REMARKS TO MAKARIOS ON HIS RETURN TO CYPRUS. VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, VISITS, CENTRAL LEGISLATURE, DEBRIEFINGS
Control Number: n/a
Copy: SINGLE
Sent Date: 06-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE156295
Document Source: CORE
Document Unique ID: 00
Drafter: GCHAPMAN/RCEWING/NCLEDSKY/LB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770239-1218
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1977/newtext/t19770787/aaaacxjc.tel
Line Count: 191
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8e6f3570-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 138328
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1949081
Secure: OPEN
Status: NATIVE
Subject: KYPRIANOU VISIT TO WASHINGTON
TAGS: PGOV, OVIP, CY, TU, US, (KYPRIANOU, SPYROS)
To: NICOSIA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/8e6f3570-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009